

Message Text

UNCLASSIFIED

PAGE 01 MEXICO 09864 01 OF 05 151709Z
ACTION ARA-14

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-10 IO-14
JUSE-00 NSAE-00 CTME-00 SNM-05 TRSE-00 ICA-20
NSC-05 OES-07 OMB-01 AID-05 DODE-00 SS-15 L-03
H-02 AGRE-00 EB-08 ABF-01 PER-05 CG-00 DOTE-00
PM-05 /121 W

-----078281 151842Z /42

R 151647Z MAY 78
FM AMEMBASSY MEXICO
TO SECSTATE WASHDC 0850
INFO/ZEN ALL USCONS MEXICO POUCH

UNCLAS SECTION 01 OF 05 MEXICO 09864

EO: 11652 N/A
TAGS: SNAR, MX
SUBJECT: INTERNATIONAL NARCOTICS CONTROL FY-1980
ZBB SUBMISSION

REF: (A) MEXICO 9182; (B) VAN WERTH/BERNAL TELECON
JUNE 7

1. AS REQUESTED IN REFTELCON, EMBASSY IS PROVIDING
ADDITIONAL DETAIL ON INDIVIDUAL PROJECT ACTIVITIES DES-
CRIBED IN REFTEL.

2. AVIATION EQUIPMENT:

(A) THE BELL 206-B HELICOPTERS NOW IN ATTORNEY GEN-
ERAL'S AIRFLEET ARE EQUIPPED WITH THE ALLISON 250-20
ENGINE WHICH HAS 400 SHAFT-HORSEPOWER (SHP) RATING.
WHEN OPERATING IN A SPRAY CONFIGURATION ABOVE 6000 FEET
MSL, VIRTUALLY ALL MARGIN OF SAFETY EVAPORATES AND
ENGINE MUST OPERATE AT BEGINNING OF CAUTION RANGE. AS
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 MEXICO 09864 01 OF 05 151709Z

WE SUCCEED IN OUR ATTEMPTS TO REDUCE GOM DEPENDENCE ON
BELL 212, WHICH WITH TWIN ENGINES HAS GREATER PAYLOAD
AND SAFETY FACTOR ABOVE 6000 FEET MSL (AND WHICH COSTS
FOUR TIMES AS MUCH AS BELL 206-B), WE INCREASE OUR
EXPOSURE TO POSSIBLE ACCIDENTS. EVEN NOW, WHILE THERE
HAVE BEEN NO CRASHES OF BELL 206-B'S BECAUSE OF OVER-
LOAD AT ALTITUDE, WE ARE EXPERIENCING ENGINE "OVER-

TEMPS" AT THE RATE OF ABOUT EIGHT PER YEAR AS PILOTS FORCE ENGINE BEYOND CAUTION RANGE IN EMERGENCY SITUATIONS. EACH SUCH "OVERTEMP" DEADLINES AIRCRAFT UNTIL INSPECTION FOR "OVERTEMP" DAMAGE CAN BE COMPLETED, INCURRING COST FOR LOSS OF AIRCRAFT AVAILABILITY IN ADDITION TO INCREASED MAINTENANCE COSTS.

(B) WE PROPOSE TO REPLACE PRESENT ENGINES AS THESE HELICOPTERS APPROACH MANDATORY OVERHAUL (SOME ARE NOW ABOUT ONE YEAR AWAY), SUBSTITUTING MORE POWERFUL ENGINE WHICH WOULD ALLEVIATE ABOVE PROBLEMS. ASSUMING BELL PROCEEDS WITH A PROPOSED MODIFICATION TO ACCOMMODATE THE ALLISON 250-28 ENGINE, WHICH HAS 500 SHP RATING, MODIFIED AIRCRAFT WOULD HAVE MUCH GREATER ABILITY TO HOVER OUTSIDE GROUND EFFECT ABOVE 6000 FEET MSL, PERMITTING NOT ONLY INCREASED SAFETY BUT LARGER PAYLOAD AND THEREFORE REDUCED FERRY TIME FOR FUEL AND HERBICIDE REPLENISHMENT. BELL CURRENTLY ESTIMATES THAT COST OF MODIFICATION, IF APPROVED, WILL REACH \$70,000 PER AIRCRAFT, OR APPROXIMATELY \$2 MILLION TO RETROFIT ENTIRE BELL 206-B FLEET. IF MODIFICATION FOR ALLISON 250-28 ENGINE IS NOT AVAILABLE, WE PROPOSE TO USE ALREADY APPROVED MODIFICATION FOR ALLISON 250-20B ENGINE, WHICH HAS 420 SHP RATING. WHILE THIS ENGINE IS RATED ONLY FIVE PERCENT HIGHER THAN PRESENT ALLISON 250-20 ENGINE AT SEA LEVEL, EFFECT WHEN COMBINED WITH ALTITUDE PERMITS A TEN PERCENT GREATER PAYLOAD ABOVE 6000 FEET MSL AND UNCLASSIFIED

UNCLASSIFIED

PAGE 03 MEXICO 09864 01 OF 05 151709Z

A FIFTEEN PERCENT INCREASE ABOVE 8000 FEET MSL. THUS THIS MODIFICATION, WHILE LESS DESIRABLE THAN PREVIOUS MODIFICATION, STILL ADDS IMPORTANT SAFETY AND OPERATIONAL FEATURES. COST OF MODIFICATION FOR ALLISON 250-20 MODIFICATION IS ESTIMATED AT \$25,000 PER AIRCRAFT, INCLUDING INSTALLATION OF LARGER STAINLESS STEEL TAIL ROTOR AND OIL COOLING ASSEMBLY. ESTIMATED COST TO RETROFIT ENTIRE FLEET WITH THIS LESS DESIRABLE MODIFICATION IS \$750,000.

(C) INCLUDED IN AVIATION PROJECT FOR FY L980 IS RESERVE OF \$1.5 MILLION TO REPAIR OR REPLACE AIRCRAFT DAMAGED OR LOST DURING OPERATIONS. THIS FIGURE IS BASED ON HISTORICAL DATA FOR CRASH-DAMAGED AIRCRAFT SINCE BEGINNING OF PROGRAM.

3. AVIATION MAINTENANCE:

(A) THE MAINTENANCE CONTRACT WITH E-SYSTEMS BEGAN ON 01 AUGUST 1977. BY JULY 31, END OF FIRST YEAR, WE ESTIMATE THAT TOTAL EXPENDITURES FOR FIXED COSTS (ESSENTIALLY SALARIES OF E-SYSTEMS PERSONNEL) AND REIMBURSABLES (ESSENTIALLY SPARE PARTS) WILL TOTAL \$5.6

MILLION. IN FY-1980 WE WOULD BE IN THE THIRD YEAR OF A CONTRACT WITH E-SYSTEMS, BY WHICH TIME PERSONNEL COSTS SHOULD BE REDUCED. THE ESTIMATE OF \$5 MILLION FOR FY-1980 IS BASED ON DIMINISHED PERSONNEL COSTS PARTIALLY COUNTERED BY INCREASED SPARE PARTS NEEDS AS FLEET AGES.

(B) THE USG MADE A MEANINGFUL EFFORT TO PROVIDE MAINTENANCE AND TECHNICAL SUPPORT FOR THE AERO SERVICES FLEET WITH THE ADVENT OF THE BELL HELICOPTER TEXTRON (BHT) CONTRACT IN APRIL, 1975. AT THE TIME THE AG RESOURCES CONSISTED OF APPROXIMATELY 18 ROTARY AND FIXED WING AIRCRAFT MANNED BY 24 PILOTS AND 22 MECHANICS, WHOSE PROFICIENCY LEVELS WERE MARGINAL IN BOTH FLIGHT AND MAINTENANCE CAPABILITY. THE CENTRAL HANGAR IN UNCLASSIFIED

UNCLASSIFIED

PAGE 04 MEXICO 09864 01 OF 05 151709Z

MEXICO CITY MERELY PROVIDED AN ENCLOSED PARKING AREA FOR TWIN-ENGINE AIRCRAFT WITH SOME MODEST FACILITIES FOR

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 MEXICO 09864 02 OF 05 151718Z
ACTION ARA-14

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-10 IO-14
JUSE-00 NSAE-00 CTME-00 SNM-05 TRSE-00 ICA-20
NSC-05 OES-07 OMB-01 AID-05 DODE-00 SS-15 L-03
H-02 AGRE-00 EB-08 ABF-01 PER-05 CG-00 DOTE-00
PM-05 /121 W

-----078514 151843Z /43

R 151647Z MAY 78

FM AMEMBASSY MEXICO

TO SECSTATE WASHDC 0851

INFO/ZEN ALL USCONS MEXICO POUCH

UNCLAS SECTION 02 OF 05 MEXICO 09864

BASIC MAINTENANCE. SUPPLY, PROCUREMENT, AND SHOP ACTIVITIES WERE TREATED SUPERFICIALLY AND MANAGEMENT

EXISTED ONLY IN THEORY. MAINTENANCE PROCEDURES WERE FURTHER COMPLICATED BY A MAJOR SHIFT IN ERADICATION TACTICS WHEN, IN LATE 1975, THE GOM DECIDED TO MOVE AWAY FROM MANUAL DESTRUCTION OF ILLICIT CROPS AND RELY ON HELICOPTER-APPLIED HERBICIDES. THE AIRFLEET AND MAINTENANCE CREWS, PREVIOUSLY TASKED TO AIRLIFT TROOPS, FACED AN ENTIRELY NEW OPERATIONAL CONCEPT WHICH WAS NOT ONLY MORE DEMANDING ON THE AIRCRAFT BUT WHICH INVOLVED SIGNIFICANTLY DIFFERENT AIRBORNE SYSTEMS.

(C) THE BHT-PROVIDED SERVICES REPRESENTED A USG CONTRACT WHICH LASTED 27 MONTHS AND COST APPROXIMATELY \$8 MILLION, DIVIDED INTO A 70/30 SPLIT BETWEEN AIRCRAFT COMPONENTS/SPARES AND PERSONNEL COSTS RESPECTIVELY. DURING THE LIFETIME OF THE BHT CONTRACT, THE GOM TOOK DECISIVE MEASURES IN ITS TECHNICAL STRATEGY TO ERADICATE FIELDS, INCLUDING THE SIGNIFICANT AUGMENTATION OF UNCLASSIFIED

UNCLASSIFIED

PAGE 02 MEXICO 09864 02 OF 05 151718Z

FLIGHT, TECHNICAL AND ADMINISTRATIVE PERSONNEL, AND THE CONSTRUCTION OF FIVE COSTLY BASE FACILITIES TO SUPPORT THE TACTICAL OPERATIONS FROM MEXICO CITY AND IN THE CRITICAL NW ZONE.

(D) WHILE AERIAL HERBICIDE SPRAYING OPERATIONS ESCALATED THE EFFECTIVENESS OF THE GOM EFFORTS, THE IMMEDIATE REQUIREMENTS SUCH AS TRAINING, MAINTENANCE, LOGISTICS SUPPORT, AND PERSONNEL RECRUITMENT DIVERTED ATTENTION FROM THE LONG-RANGE MANAGEMENT PROBLEMS WHICH WOULD COMPOUND OVER A PERIOD OF THREE YEARS.

(E) THE PRESENT E-SYSTEMS CONTRACT BASICALLY PROVIDES SIMILAR TECHNICAL AND MAINTENANCE SUPPORT FOR THE AERO SERVICES FLEET. HOWEVER, IT IS BASED UPON A BOLD DECISION BY THE GOM TO ITSELF MANAGE THE CONTRACT AND, THROUGH CONTRACT STIPULATIONS, PORTENDS TECHNICAL SELF-SUFFICIENCY BY JULY OF 1981. PRESENTLY THE FLEET CONSISTS OF 60 AIRCRAFT, WITH 75 PILOTS, 84 MECHANICS AND ROUGHLY 100 SUPPORT PERSONNEL. BY FY-1980, THE AERO SERVICES FLEET IS PROJECTED TO NUMBER 75 AIRCRAFT WITH APPROXIMATELY 100 EACH PILOTS AND MECHANICS AND OVER HALF THE FLEET DUE FOR MAJOR OVERHAULS.

(F) CERTAIN UNFORESEEN TRENDS DEVELOPED DURING THE EARLY YEARS OF THE AERIAL SPRAYING OPERATIONS WHICH HAVE COMPOUNDED THE MAINTENANCE SITUATION. THESE ARE:
(1) THE OUTBREAK OF HOSTILITIES AGAINST THE SPRAY SHIPS;
(2) THE CORROSIVE EFFECT OF HERBICIDES, WHICH PLAY HAVOC WITH THE INTERNAL STRUCTURE OF THE ROTARY WING AIRCRAFT AND THE EXPOSED UNDERSIDE; (3) THE TREMENDOUS AMOUNT OF

LOGISTICS SUPPORT REQUIRED THROUGH AIRLIFT TO INACCESS-
IBLE AREAS TO MAINTAIN A SPRAY FLEET IN OPERATION, I.E,
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 MEXICO 09864 02 OF 05 151718Z

SECURITY AND SUPPORT PERSONNEL, FUEL BLADDERS, AND
GROUND SUPPORT EQUIPMENT; AND (4) THE UNPREDICTABLE,
UNDIMINISHED TREND BY THE FARMERS TO FURTHER DISPERSE,
CONCEAL, AND PLANT SMALLER ILLICIT FIELDS TO THWART THE
GOM'S ERADICATION EFFORTS.

(G) COLLECTIVELY, THE ABOVE FOUR FACTORS WILL ESCALATE
FLYING HOURS REQUIRED, THUS NARROWING THE TIME BETWEEN
SERVICE CHECKS, INSPECTIONS, AND OVERHAULS. UNSCHEDULED
MAINTENANCE DUE TO HOSTILITIES AND ACCIDENTS AS RESULT
OF SPRAYING WILL UNDOUBTEDLY CONTINUE. THE FIVE MILLION
DOLLAR PROJECTED BUDGET FOR MAINTENANCE IN FY 1980 IS
THE BEST ESTIMATE BASED ON THE AFOREMENTIONED. MAIN-
TENANCE WILL CONTINUE TO BE A PIVOTAL PROJECT ESSENTIAL
TO THE OPERATIONAL READINESS OF THE AIRCRAFT.

4. TELECOMMUNICATIONS:

(A) DECISION PACKAGE ONE ALLOCATION FOR TELECOMMUNICA-
TIONS INCLUDES ONLY PROVISION FOR INSTALLATION OF A
LORAN-C NETWORK TO COVER MAJOR NARCOTICS PRODUCING AREAS.
BY BEGINNING OF FY-1980, THE REMOTE SENSING SYSTEM NOW
BEING DEVELOPED BY NASA SHOULD BE READY FOR OPERATIONAL
TESTING IN MEXICO. A MAJOR FEATURE OF THIS SYSTEM IS THE
IDENTIFICATION OF ILLICIT CROPS BY PRECISE COORDINATES,
WHICH THE SYSTEM COMPUTER WILL GENERATE IN LINE-PRINTER
FORMAT. USING CURRENT METHODS, THESE COORDINATES (OR
COMPUTER-GENERATED GRAY-SCALE-PLOTS) WOULD HAVE TO BE
TRANSFERRED BY HAND FROM COMPUTER FORMAT TO AVIATION
CHARTS WHICH PILOTS COULD USE TO LOCATE CROPS. IN
ADDITION TO CONSUMING INORDINATE AMOUNTS OF TIME, SUCH
HAND TRANSFER INTRODUCES HIGH PROBABILITY OF ERROR IN
LOCATING CROPS ACCURATELY AND REQUIRES PRECISION
NAVIGATION ON THE PART OF PILOTS IN EXCEEDINGLY DIFFI-
CULT TERRAIN.

(B) TO AVOID THESE PROBLEMS AND REDUCE THE UNCERTAINTY
UNCLASSIFIED

UNCLASSIFIED

PAGE 04 MEXICO 09864 02 OF 05 151718Z

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 MEXICO 09864 03 OF 05 151726Z

ACTION ARA-14

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-10 IO-14

JUSE-00 NSAE-00 CTME-00 SNM-05 TRSE-00 ICA-20

NSC-05 OES-07 OMB-01 AID-05 DODE-00 SS-15 L-03

H-02 AGRE-00 EB-08 ABF-01 PER-05 CG-00 DOTE-00

PM-05 /121 W

-----078883 151844Z /43

R 151647Z MAY 78

FM AMEMBASSY MEXICO

TO SECSTATE WASHDC 0852

INFO ALL USCONS MEXICO POUCH

UNCLAS SECTION 03 OF 05 MEXICO 09864

WHICH IS INHERENT IN NAVIGATION BY PILOTAGE, WE PROPOSE TO TEST THE FEASIBILITY OF USING LORAN-C NAVIGATIONAL AIDES. THESE TESTS, WHICH SHOULD BE COMPLETED PRIOR TO THE END OF FY-1978, WILL DETERMINE THE FEASIBILITY OF EQUIPPING SUPPORT HELICOPTERS WITH LORAN-C RECEIVERS INTO WHICH THE PILOT NEED ONLY DIAL THE COORDINATES IDENTIFIED BY THE COMPUTER AND FOLLOW THE COURSE INDICATED BY THE LORAN-C RECEIVER. IF THE TEST PROVES THE SYSTEM AS PROMISING AS IT APPEARS ON PAPER, WE PLAN A THREE-STATION INSTALLATION IN FY-1979 WHICH WOULD COVER THE CRITICAL SECTORS OF THE NORTHWESTERN ZONE. FOLLOW-ON INSTALLATIONS IN OTHER ILLICIT CROP AREAS WOULD PROCEED IN FY-1980 AT A COST OF APPROXIMATELY \$3 MILLION, AND PERMIT THE TECHNOLOGICAL ADVANCES OF THE REMOTE SENSING SYSTEM TO BE USED IN ALL TARGET AREAS. FAILURE TO EXPAND THE LORAN-C SYSTEM WOULD SEVERELY REDUCE THE UTILITY OF THE REMOTE SENSING SYSTEM.

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 MEXICO 09864 03 OF 05 151726Z

(C) DECISION PACKAGE ONE MAKES NO PROVISION FOR THE REPAIR OR REPLACEMENT OF DAMAGED OR LOST TELECOMMUNICATIONS EQUIPMENT THUS FAR PROVIDED AT A COST OF

SEVERAL MILLION DOLLARS. IN DECISION PACKAGE TWO WE PROPOSE A \$180,000 RESERVE FOR THIS PURPOSE, INCREASED BY AN ADDITIONAL \$185,000 IN DECISION PACKAGE THREE. THESE FUNDS WOULD BE USED FOR ESSENTIAL SPARE PARTS TO KEEP EQUIPMENT OPERATIONAL, ON-GOING TECHNICAL TRAINING FOR GOM TECHNICIANS, AND MINIMUM REPLACEMENTS NEEDED IN AN OPERATIONAL ENVIRONMENT.

5. FORWARD BASES AND FIELD SUPPORT:

(A) THE FIELD SUPPORT FUND EVOLVED FROM THE NEED TO PROVIDE TECHNICAL, MATERIAL, AND SPECIAL SERVICES TO THE ZONE COORDINATORS IN THEIR FIELD OPERATIONS WHEN THE TRANSITION WAS MADE FROM LABOR INTENSIVE DESTRUCT-ION METHODS TO AERIAL SPRAYING. SPRAY EQUIPMENT RE-QUIRES LOCAL REPAIRS AND SERVICING, SPECIAL STEEL BASKETS ARE MANUFACTURED TO BE SLING-LOADED TO THE RECHARGE POINTS, GOM-SEIZED TRUCKS ARE MODIFIED TO SERVE AS TANKERS FOR FUEL, WATER, AND HERBICIDES, AND PASSENGER VEHICLES ARE RECONDITIONED TO PROVIDE SUPPORT FOR NARCOTICS INVESTIGATIVE TEAMS. MORE IMPORTANTLY, THE FUND ALSO SERVES AS A READILY AVAILABLE CONTIN-GENCY FUND WHICH WASHINGTON USES FOR EMERGENCY PRO-CUREMENTS. A PRIME EXAMPLE WAS THE PROCUREMENT OF SOFT BALLISTIC PANELS FOR THE HELICOPTERS AND PROTECTIVE VESTS AND HELMETS FOR THE AIRCREWS WHEN HOSTILITIES ESCALATED AND BECAME A CAUSE FOR CONCERN.

(B) THE DEVELOPMENT OF THE NATIONAL PLAN OVER THE NEXT THREE YEARS WILL ENTAIL REPEATING THE PROCESS OF BASE CONSTRUCTION IN FOUR ADDITIONAL ZONES. THE GOM PRO-VIDED THE FUNDS FOR THE CENTRAL HANGAR IN MEXICO CITY
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 MEXICO 09864 03 OF 05 151726Z

AND THE THREE ADVANCE BASES IN ZONE SIX, INCLUDING INSTALLATION AND FURNISHINGS. THE HANGAR IN CULIACAN WAS JOINTLY FUNDED BY BOTH GOVERNMENTS; HOWEVER, THE PERSONNEL COSTS ASSUMED BY THE AG OFFICE TO PROVIDE SECURITY, ADMINISTRATIVE SUPPORT, JANITORIAL SERVICES, AND TO MAN THE EQUIPMENT ROUND-THE-CLOCK HAVE PROVEN TO BE STAGGERING. THROUGH FY-1978, THE USG HAS PRO-VIDED \$810,000 WHICH INCLUDES FUNDS TO ABSORB THE COSTS OF FIVE ADVANCE BASES AS THE FIRST PHASE OF THE NATIONAL PLAN. ANOTHER \$100,000 IS EARMARKED FOR PERSONAL-ISSUE PILOT EQUIPMENT, WITH A MAJOR PORTION OF THE BALANCE PROJECTED TO DEFRAY EXPENDITURES TO RECONDITION VEHICLES AND TRUCKS AND MANUFACTURE RE-CHARGE POINT EQUIPMENT LOCALLY. A TOTAL OF \$500,000 HAS BEEN REQUESTED FOR FY-1979 TO MEET THE COSTS OF THE SECOND PHASE OF THE NATIONAL PLAN.

(C) DECISION PACKAGE TWO REQUEST FOR \$700,000 IS BASED

ON THE PROJECTED COST OF THE THIRD PHASE OF THE NATIONAL PLAN, INCLUDING THE PROBABLE NEED FOR ADVANCE BASES IN THE MERIDA AND TUXLA GUTIERREZ ZONES. DECISION PACKAGE ONE LEVEL OF \$605,000 OMITTS FUNDS FOR MERIDA AND TUXLA GUTIERREZ AND INVOLVES FEWER (FIFTEEN) ADVANCE BASES TO BE CONSTRUCTED AND OPERATIONAL THROUGHOUT THE FOUR ADDITIONAL ZONES OVER A PERIOD OF THREE YEARS. SINCE THE GROWING TREND IS MOVING SOUTHWARD, THERE IS ALSO A POSSIBILITY THAT NEW BASES MAY HAVE TO BE ACTIVATED IN THE ZONES OF MERIDA AND TUXLA GUTIERREZ. THE FY-1980 REQUEST IS ALSO CALCULATED TO ABSORB THE ANTICIPATED INFLATIONARY DIFFERENCE 15 MONTHS HENCE AND TO ALLOW FOR REPLACEMENT OF CURRENT ANCILLARY AND BACKUP SYSTEMS FOR ALL RECHARGE POINT EQUIPMENT.

6. SALARY SUPPLEMENTS:

(A) AN ERADICATION CAMPAIGN WAGED WITH ELECTRO-OPTICAL
UNCLASSIFIED

UNCLASSIFIED

PAGE 04 MEXICO 09864 03 OF 05 151726Z

SCANNERS, CHEMICALS, COMPUTERS AND HELICOPTERS WHICH

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 MEXICO 09864 04 OF 05 151822Z

ACTION ARA-14

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-10 IO-14

JUSE-00 NSAE-00 CTME-00 SNM-05 TRSE-00 ICA-20

NSC-05 OES-07 OMB-01 AID-05 DODE-00 SS-15 L-03

H-02 AGRE-00 EB-08 ABF-01 PER-05 CG-00 DOTE-00

PM-05 /121 W

-----080138 151846Z /43

R 151647Z MAY 78

FM AMEMBASSY MEXICO

TO SECSTATE WASHDC 0853

INFO/ZEN ALL USCONS MEXICO POUCH

UNCLAS SECTION 04 OF 05 MEXICO 09864

REQUIRE ABLE PILOTS AND COMPETENT MECHANICS IS HIGHLY DEPENDENT ON SKILLED LABOR WHICH IS IN SHORT SUPPLY AND INCREASING DEMAND IN MEXICO. AS IN MOST DEVELOPING COUNTRIES, GOVERNMENT SALARY SCHEDULES ARE ILL-EQUIPPED TO DRAW SUCH PEOPLE INTO GOVERNMENT SERVICE. MANY OF THE EARLY SHORTFALLS OF THE ERADICATION PROGRAM STEMMED DIRECTLY FROM THE ATTORNEY GENERAL'S (AG) INABILITY TO OBTAIN AND KEEP QUALIFIED PERSONNEL. THIS PROJECT HAS TWO DIRECT BENEFITS. IT OVERCOMES THE ABOVE PROBLEM AND IT CREATES A DIRECT FINANCIAL TIE BETWEEN US AND KEY ERADICATION PERSONNEL, ALL OF WHOM ARE AWARE THAT A PORTION OF THEIR SALARY COMES FROM USG SOURCES.

(B) IN EARLY 1976, THE EMBASSY NEGOTIATED A BREAK-THROUGH AGREEMENT ON MODEST SALARY SUPPLEMENTS FOR A TOTAL OF 20 AG EMPLOYEES HIRED BY THE PREVIOUS ADMINISTRATION TO FILL KEY POSITIONS AS A RESULT OF THE GOM DECISION TO COMMENCE AERIAL SPRAYING OF
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 MEXICO 09864 04 OF 05 151822Z

HERBICIDES. THESE FUNDS BECAME THE PRIME MOVER IN RECRUITMENT OF PHYSICISTS, CHEMISTS, ENGINEERS, AND OTHER PROFESSIONAL PERSONNEL, WHO WOULD NOT HAVE ENTERED THE AG RANKS GIVEN THE RESTRICTIONS ON SALARY STRUCTURES.

(C) WHEN THE PRESENT ADMINISTRATION ASSUMED OFFICE IN DECEMBER OF 1976, THE EMBASSY FEARED THAT POLITICAL SENSITIVITY MIGHT PRECLUDE FURTHER FUNDING ASSISTANCE IN THIS AREA. HOWEVER, A TOTAL OF THREE AGREEMENTS HAVE SINCE BEEN NEGOTIATED WHICH BRINGS THE TOTAL TO A LEVEL OF \$1,213,000 FOR SALARY SUPPLEMENTS OF PERSONNEL IN DIRECT SUPPORT OF THE CAMPAIGN. THE MONTHLY FUNDS REQUIRED TO SUPPLEMENT SALARIES OF APPROXIMATELY 250 EMPLOYEES IS ROUGHLY \$40,000 AND REPRESENTS A USG CONTRIBUTION OF ONE-THIRD OF THE TOTAL PAYROLL.

(D) THE DEMAND FOR QUALIFIED ROTARY WING PILOTS AND MECHANICS PRECIPITATED BY THE EXPANDING OIL AND GAS INDUSTRY IN ITS EXPLORATION PROCESS HAS CAUSED INDISCRIMINATE POACHING OF PILOTS AND MECHANICS FROM THE AG RANKS. WHILE THE AG OFFICE HAS TAKEN CERTAIN LEGAL MEASURES TO MINIMIZE THIS POSSIBILITY, IT IS A HARSH FACT OF LIFE THAT UNDER-THE-TABLE OFFERS MADE BY INTERESTED OUTSIDE SOURCES ARE DIFFICULT TO RESIST AS EMOLUMENTS AND WORKING CONDITIONS SURPASS THE AG'S RESOURCES. THE ESTIMATED \$800,000 FOR FY-1980 INCLUDES ADJUSTMENTS FOR INFLATION, AN INCREASE OF ROUGHLY 25

PERCENT IN NEW PERSONNEL, AND INCENTIVES AND BONUSES
TO ENCOURAGE RETENTION OF QUALIFIED PERSONNEL.

(A) BY THE BEGINNING OF FY-1980, THE NATIONAL AERO-
NAUTICS AND SPACE ADMINISTRATION (NASA) WILL HAVE HAD
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 MEXICO 09864 04 OF 05 151822Z

TWO SEASONS' EXPERIENCE IN MEXICO WITH THE INTERIM
ILLCIT CROP DETECTION SYSTEM (IICDS) AND WILL BE
PREPARING TO DELIVER THE ADVANCED ILLICIT CROP DETECTION
SYSTEM (AICDS). BY THAT POINT THE USG WILL HAVE INVEST-
ED APPROXIMATELY \$5.5 MILLION IN THESE TWO SYSTEMS,
WHICH, ADDED TO THE \$3 MILLION-PLUS COST OF THE FORMER
MULTISPECTRAL PHOTOGRAPHIC SYSTEM (MOPSS), WILL BRING
THE TOTAL INVESTMENT FOR REMOTE SENSING SYSTEMS IN
MEXICO TO ALMOST \$9 MILLION.

(B) BECAUSE OF THE TREMENDOUS TECHNOLOGICAL JUMP
REPRESENTED BY THE AICDS AND THE OPERATIONAL DIFFI-
CULTIES THAT CAN BE EXPECTED AS THIS TECHNOLOGY IS
INTRODUCED TO A FIELD ENVIRONMENT, WE BELIEVE IT
PRUDENT TO INCLUDE \$500,000 IN THE FY-1980 BUDGET FOR
UNFORESEEN PROJECT CONTINGENCIES. THESE COULD RANGE
FROM DEBUGGING A COMPUTER PROGRAM TO MAJOR MODIFICA-
TIONS OF THE FIRST-OF-ITS-KIND ELECTRO-OPTICAL SCANNER.

8. NARCOTICS INTELLIGENCE:

(A) THIS PROJECT IS DESIGNED TO CREATE IN MEXICO A
COMPUTERIZED NARCOTICS INTELLIGENCE DATA SYSTEM WHICH
WILL PERMIT RAPID RESPONSE TO INQUIRIES ORIGINATING
IN THE UNITED STATES AND OTHER COUNTRIES, AND SYSTEMA-
TIZE NARCOTICS INTELLIGENCE COLLECTION AND DISSEMINATION
WITHIN MEXICO. AFTER DISCUSSIONS OVER A PERIOD OF
16 MONTHS, PROJECT WAS INITIATED BY AN AGREEMENT DATED
06 SEPTEMBER 1977, UNDER WHICH USG PROVIDED \$200,000
FOR THIS PURPOSE. USING THESE FUNDS, THE ATTORNEY
GENERAL (AG) SIGNED A RENTAL CONTRACT WITH THE CONTROL
DATA CORPORATION (CDC), WHICH AGREED TO PROVIDE BASIC
TERMINAL LOCATIONS IN MEXICO CITY, GUADALAJARA,
CULIACAN, TIJUANA, CHIHUAHUA AND NUEVO LAREDO. IN
ORDER TO REDUCE THE PROJECT COST, THE AG NEGOTIATED AN
AGREEMENT WITH THE MINISTRY OF AGRICULTURE TO USE ITS
TWO CYBER-71 MAINFRAMES ON A TIME-SHARING BASIS. THE
UNCLASSIFIED

UNCLASSIFIED

PAGE 04 MEXICO 09864 04 OF 05 151822Z

ANNUAL COST OF THE CDC CONTRACT, INCLUDING MAINTENANCE,

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 MEXICO 09864 05 OF 05 151838Z
ACTION ARA-14

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-10 IO-14
JUSE-00 NSAE-00 CTME-00 SNM-05 TRSE-00 ICA-20
NSC-05 OES-07 OMB-01 AID-05 DODE-00 SS-15 L-03
H-02 AGRE-00 EB-08 ABF-01 PER-05 CG-00 DOTE-00
PM-05 /121 W

-----080691 151848Z /43

R 151647Z MAY 78
FM AMEMBASSY MEXICO
TO SECSTATE WASHDC 0854
ALL USCONS MEXICO POUCH

UNCLAS SECTION 05 OF 05 MEXICO 09864

IS \$130,000; ONE TIME INSTALLATION FEES BROUGHT THE
FIRST-YEAR COSTS TO \$181,000.

(B) BEGINNING FROM SCRATCH LESS THAN ONE YEAR AGO,
THE AG NOW HAS A TOTAL OF 50 EMPLOYEES WORKING AS KEY-
TO-DISC OPERATORS, PROGRAMMERS AND ANALYSTS IN THE
DATA PROCESSING UNIT (DPU). THE STAFF WORKS TWO FULL-
TIME SHIFTS IN MEXICO CITY AND SINGLE-SHIFT IN THE OUT-
LYING AREAS, AND IS CURRENTLY COMPILING ALL INFORMATION
CONCERNING PERSONS ARRESTED, VEHICLE AND AIRCRAFT LOOK-
OUTS AND SEIZED OR STOLEN WEAPONS. COMPUTER SPECIALISTS
FROM STATE, AID AND DEA HAVE INSPECTED THE OPERATION
AT VARIOUS TIMES AND HAVE REPORTED THAT THE PROGRAM
IS PROCEEDING WELL. DEA ARRANGED FOR THE CHIEF OF THE
DPU TO VISIT ITS HEADQUARTERS IN WASHINGTON AND THE
EL PASO INTELLIGENCE CENTER TO OBSERVE NARCOTICS-
ORIENTED COMPUTER OPERATIONS AND ASSURE THAT THE AG'S
SYSTEM IS COMPATIBLE WITH OUR OWN.

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 MEXICO 09864 05 OF 05 151838Z

(C) WE PROPOSE \$300,000 FOR THIS PROJECT IN FY-1980, WHICH CAN BE USED EITHER TO CONTINUE RENTAL OF TERMINAL FACILITIES EXPANDED TO INCLUDE ADDITIONAL NARCOTICS TRAFFICKING CENTERS IN MEXICO, OR TO PERMIT THE AG TO EXERCISE ITS CONTRACT OPTION TO PURCHASE THE SYSTEM, THEREBY REDUCING FUTURE OUTLAYS.

9. PROFESSIONALIZATION OF FEDERAL JUDICIAL POLICE

(FJP) AGENTS:

(A) SHORTLY AFTER THE LOPEZ PORTILLO ADMINISTRATION ASSUMED OFFICE, NEW OFFICIALS IN THE ATTORNEY GENERAL'S OFFICE AND EMBASSY OFFICERS HAD SEVERAL CONVERSATIONS ON THE NEED TO INCREASE THE CALIBRE OF FJP AGENTS THROUGH IMPROVED RECRUITMENT TECHNIQUES, BETTER INITIAL AND CAREER DEVELOPMENT TRAINING METHODS, AND MORE REALISTIC SALARIES AND BENEFITS. THIS PROJECT WAS DEVELOPED IN RESPONSE TO THE ABOVE NEED WHICH WE HAD LONG RECOGNIZED AND WHICH, FOR THE FIRST TIME, WAS BEING ARTICULATED BY SENIOR GOM OFFICIALS.

(B) THE PROJECT HAS NOT "TAKEN OFF" AND, IN VIEW OF THE REAL POLITICAL SENSITIVITY OF THE AREA IT IS DESIGNED TO TACKLE, IT MAY NEVER REACH FRUITION. HOWEVER, EMBASSY EFFORTS TO URGE THE FORMATION OF AN INTERNAL AFFAIRS UNIT TO POLICE AGENT BEHAVIOR, A SMALL BUT ESSENTIAL PART OF THE PROJECT, WERE RECENTLY SUCCESSFUL. BECAUSE OF THE MANY AND LONG RANGE BENEFITS THAT WOULD FLOW FROM THIS PROJECT, EVEN AFTER ADMITTING THAT IT ADDRESSES A WELL ENGRAINED PROBLEM THAT IS NOT AMENABLE TO QUICK SOLUTIONS, WE BELIEVE IT WELL WORTHWHILE TO RESERVE \$550,000 IN THE FY-1980 BUDGET FOR THIS PURPOSE.

UNCLASSIFIED

UNCLASSIFIED

PAGE 03 MEXICO 09864 05 OF 05 151838Z

10. PERFORMANCE MEASURES AND MILESTONES:

DEPARTMENT WILL NOTE THAT NONE OF THE ABOVE PROJECT DESCRIPTIONS INCLUDES PREDETERMINED MILESTONES OR PERFORMANCE MEASURES. WE BELIEVE THAT THE ONLY REALISTIC JUSTIFICATION FOR THESE PROJECTS IS THE LIKELIHOOD THAT THEY WILL REDUCE THE AMOUNT OF MEXICAN HEROIN AVAILABLE IN THE UNITED STATES. THE PERFORMANCE MEASURE, THEREFORE, MUST BE DEVELOPED AND APPLIED IN THE UNITED STATES. SIMILARLY, PREDETERMINED MILESTONES ARE ONLY marginally USEFUL IN A PROGRAM WHICH IS CONDEMNED TO REACT TO UNPREDICTABLE CHANGES IN NARCOTICS PRODUCTION AND TRAFFICKING PATTERNS. WE THEREFORE PROPOSE TO RELY ON CONTINUING PROJECT

EVALUATION BASED ON DAILY EMBASSY-GOM DISCUSSIONS. THIS SYSTEM HAS SERVED US WELL THUS FAR AND APPEARS MORE LIKELY TO ACHIEVE THE RESULTS WE DESIRE. UNLIKE MORE TRADITIONAL ASSISTANCE PROGRAMS, WHERE PREDETERMINED MILESTONES SERVE NOT ONLY TO EVALUATE USG ACTIVITIES BUT TO ASSURE THAT THE HOST GOVERNMENT KEEPS ITS COMMITMENTS TOWARD A GOAL WHICH BENEFITS PRIMARILY THE HOST COUNTRY, THE NARCOTICS ASSISTANCE PROGRAM IN MEXICO IS PRIMARILY ORIENTED TOWARDS SOLVING A U. S. PROBLEM. LUCEY

UNCLASSIFIED

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DRUG CONTROL
Control Number: n/a
Copy: SINGLE
Draft Date: 15 may 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 jan 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978MEXICO09864
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780250-1037
Format: TEL
From: MEXICO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780559/aaaabxqb.tel
Line Count: 666
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 51851c9f-c288-dd11-92da-001cc4696bcc
Office: ACTION ARA
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 13
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: 78 MEXICO 9182
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 10 mar 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2690030
Secure: OPEN
Status: NATIVE
Subject: INTERNATIONAL NARCOTICS CONTROL FY-1980 ZBB SUBMISSION
TAGS: SNAR, MX
To: STATE USCONS MEXICO POUCH
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/51851c9f-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014